

**LEGISLATIVE SERVICES AGENCY  
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS**

200 W. Washington, Suite 301  
Indianapolis, IN 46204  
(317) 233-0696  
<http://www.in.gov/legislative>

**FISCAL IMPACT STATEMENT**

**LS 6902**

**BILL NUMBER: SB 220**

**NOTE PREPARED:** Dec 31, 2008

**BILL AMENDED:**

**SUBJECT:** Annexation.

**FIRST AUTHOR:** Sen. Gard

**FIRST SPONSOR:**

**BILL STATUS:** As Introduced

**FUNDS AFFECTED: ☒ GENERAL  
☐ DEDICATED  
☐ FEDERAL**

**IMPACT:** State & Local

**Summary of Legislation:** *Court Petition-* The bill provides, with certain exceptions, that when a municipality initiates an annexation, the municipality must file a petition with the court containing the signatures of: (1) at least 75% of the landowners in the territory proposed to be annexed; or (2) the owners of more than 75% in assessed valuation of the land in the annexed territory. The bill provides that, if the court finds that the petition has a sufficient number of signatures, a hearing will be conducted to review the annexation and fiscal plan. The bill allows a person to intervene as a party at the hearing to review the annexation and fiscal plan if: (1) the person is an owner of property in the territory; (2) the person, and no other owner of the property have signed the petition filed by the municipality; and (3) the person appeared at the hearing conducted by the municipality on the annexation ordinance or submitted a remonstrance or other document into the record of the hearing.

*Removal of Current Procedures-* The bill eliminates a procedure that requires the court to order an annexation not to take place if certain circumstances are shown. The bill removes provisions allowing a municipality to obtain waivers of a landowner's right to remonstrate against an annexation.

*Effective Date of Annexations-* The bill provides that in all circumstances an annexation becomes effective when the ordinance or judgment is filed by the municipal clerk.

**Effective Date:** July 1, 2009.

**Explanation of State Expenditures:**

**Explanation of State Revenues:** *Court Petition-* If more annexations are filed with the court as a result, the

state General Fund would see an increase in revenue from court filing fees.

*Background Court Filing Fees-* A civil costs fee of \$100 would be assessed when a civil case is filed, 70% of which would be deposited in the state General Fund if the case is filed in a court of record or 55% if the case is filed in a city or town court. In addition, some or all of the document storage fee (\$2), automated record keeping fee (\$7), judicial salaries fee (\$18), public defense administration fee (\$3), court administration fee (\$5), and the judicial insurance adjustment fee (\$1) are deposited into the state General Fund. Additional fees may be collected at the discretion of the judge and depending upon the particular type of case.

**Explanation of Local Expenditures:** *Court Petition-* Municipalities would have to pay filing fees when an annexation petition is submitted to a court. Some of the filing fees are payable to the state. Municipalities filing petitions under the bill would realize an overall net increase in expenditures.

Courts- A court receiving a petition would have to send notifications of a petition hearing by certified mail.

*Effective Date of Annexations-* Generally, when an annexation is approved, services are extended to the annexed area. The annexing municipality would increase expenditures to provide those services, which may include police, fire, trash pick-up, and sewer/water services. (See *Explanation of Local Revenues.*)

**Explanation of Local Revenues:** *Court Petition-* If more petitions are filed, local governments would receive revenue from court fees.

*Background:*

*Court Filing Fees-* The county general fund would receive 27% of the \$100 civil costs fee that is assessed in a court of record. Cities and towns maintaining a law enforcement agency that prosecutes at least 50% of its ordinance violations in a court of record may receive 3% of court fees. If the case is filed in a city or town court, 20% of the court fee would be deposited in the county general fund and 25% would be deposited in the city or town general fund. Additional fees may be collected at the discretion of the judge and depending upon the particular type of case.

*Effective Date of Annexations-* Generally, when services are extended during an annexation, the municipal property tax levy is extended to the newly annexed property owners. Therefore, assuming the cost to extend services is roughly equal to the property taxes levied on the annexed property owners, the tax burden on the existing citizens should be unchanged. However, if services can be extended for less than the amount of taxes collected from the new residents, the property taxes of the existing citizens could decline.

**State Agencies Affected:**

**Local Agencies Affected:** A municipality initiating an annexation under the provisions of the bill; trial courts.

**Information Sources:**

**Fiscal Analyst:** Chris Baker, 317-232-9851.